Eurasia Regional

The Development Challenge: The challenge facing Eurasia today is to sustain and further the key democratic, economic, and social reforms now underway. While progress is being made, the remaining challenges are formidable. USAID's review of country performance, which takes into account over two dozen transition indicators, shows that the region lags far behind the "northern tier" graduate countries and increasingly behind countries in south-east Europe.

While early democratic reforms across the region and recent developments in Georgia are encouraging, lack of democratic reform in several countries along with set backs to democratic development in others is a major challenge. Authoritarian rule remains the norm in the majority of the Eurasian countries, with widespread corruption and incomplete reforms undermining public trust in government and the private sector.

With respect to the economic transition, Eurasian economies are still highly dependent on primary commodities and have weak trade and investment ties outside the region. While lack of reform in some countries (e.g. Turkmenistan and Belarus) has contributed to their economic isolation, economic policy reform has been appreciable in most Eurasian countries where the focus is now on implementing "second generation" reforms and addressing problems of competitiveness and job creation. Regarding the social transition, the rapid growth of HIV/AIDS, poor health conditions, and poverty and income inequality are growing concerns, as are the depletion of human capital coupled with lack of opportunities for youth. The costly and inefficient health, education, pension, and social safety net systems based on the soviet model need major overhaul.

The USAID Program: The regional program in Eurasia supports multi-country and region-wide interventions that promote the achievement of bilateral assistance goals, but cannot be easily funded bilaterally. The regional program focuses on four distinct types of activities: 1) analytical efforts which support strategic budgeting and performance monitoring; 2) economic and democracy initiatives which promote regional integration; 3) Administration priorities and Congressionally- mandated programs, particularly in health such women's reproductive health and as HIV/AIDS prevention; and, 4) social capital and public/private alliance initiatives that foster irreversible reform.

- 1) Under sector-specific and cross-cutting program support objectives USAID will carry out an analytical agenda to strengthen strategic budgeting and program effectiveness. Activities will include monitoring and analysis of country progress, implementing a modest regional evaluation program, carrying out various sector-specific analyses, and maintaining two regional technical support and training contracts.
- 2) Activities under the economic growth rubric foster exchange of experiences and innovative approaches to developing trade networks, fostering competitiveness and meeting international accounting standards. Initiatives will provide regional support to business service providers, encourage market competitiveness, accelerate financial market integration through the harmonization of financial market regulations, and promote the development of financial instruments that meet international standards. Other activities will include accounting reform, anti-corruption activities, and regional support for more efficient and reliable energy systems. Under the democracy rubric, the Bureau will continue to support activities in civil society and rule of law. Activities will focus on promoting independent media, NGO sustainability, and supporting judicial reform and training.
- 3) USAID will continue to carry out a number of activities to assist in the social transition. These include efforts directed at infectious disease control, including tuberculosis control, HIV/AIDS, reproductive health and iodine deficiency. In addition, the USAID will continue to support improved health access through medical partnerships and access to the Global Fund for HIV/AIDS.
- 4) USAID will also support innovative regional initiatives aimed at fostering reform through strengthening values, and enhancing public/private alliances as part of the Global Development Alliance (GDA) effort.

Other Program Elements: The Eurasia regional program complements bilateral assistance programs and does not contain other program elements of its own.

Other Donors: Other donors are discussed in the country overviews of the bilateral programs supported by the regional program.

USAID Mission: Eurasia Regional **Program Title:** Fiscal Reform Pillar:

Economic Growth, Agriculture and Trade

Strategic Objective: 110-0120 Proposed FY 2004 Obligation: \$1,372,000 FSA **Prior Year Unobligated:** \$51,000 FSA Proposed FY 2005 Obligation: \$233,000 FSA Year of Initial Obligation: FY 1997

Year of Final Obligation: FY 2006

Summary: USAID's fiscal reform program promotes fiscal transparency and accountability in the region through development and implementation of: 1) programmatic interventions aimed at combating corruption and promoting integrity in targeted sectors and related implementing and supporting institutions that impact economic growth, the quality of governance, and public expenditure management; 2) interventions that improve financial transparency and disclosure and enhance private sector corporate governance, accountability, and ethical business conduct; 3) activities that build regional associations of accounting professionals committed to fair and accurate disclosure and audit of financial transactions founded on internationally recognized values, principles, and professional standards including standards of ethical conduct; 4) activities that further professional certification of public and private sector accounting professionals based on standardized curricula and corruption-free examination protocols applicable on a regional basis; and 5) regional activities that replace the communist legacy of opaque, statutory accounting standards with market-oriented International Financial Reporting Standards necessary for reliability, cross-border comparability, and integration of regional economies into the global marketplace. FY 2004 and FY 2005 funds will be used to support regional anti-corruption and accounting reform activities and provide technical support for field programs.

Inputs, Outputs, Activities:

FY 2004 Program:

Regional transparency, accountability, and accounting reform (\$700,000 FSA). Working with international, regional, and national accounting institutions, this activity promotes expansion and improvement of a regional Certified International Professional Accountant (CIPA) program in the FSA The region-wide CIPA program and related activities increase fiscal transparency and accountability in FSA countries and prevent corruption and promote integrity in the accounting profession and in the public and private sector entities they represent and audit. They do this by promoting the education, testing, and certification of accounting professionals in FSA countries founded on corruptionfree protocols and internationally recognized values, principles, and professional standards, including standards of ethical conduct, and by providing technical expert advice not available within USAID for management of regional projects and mission support, and by building alliances among and with international, regional, and national associations. Prime contractor is Carana Corporation.

Regional transparency, accountability, and anti-corruption (\$500,000 FSA). Through results obtained from implementation and evaluation of feld work and related regional activities, this activity provides USAID Missions in FSA countries with: a) refined, practice-oriented diagnostic, analytical, and other programming tools to combat corruption and promote integrity in targeted sectors and related public and private sector institutions based on the Europe and Eurasia Bureau's strategic framework for combating corruption (Transparency-Accountability-Prevention-Enforcement-Education or "T A P E E"); and b) technical expert advice not available within USAID for mission support and management of regional projects. Contractor is University Research Corporation - The IRIS Center, University of Maryland.

Program Development and Support (\$172,000 FSA; \$51,250 FSA carryover) The above program areas will be supported by program-funded technical staff and related support.

FY 2005 Program:

Program Development and Support (\$223,000 FSA). The above program areas will be supported by program-funded technical staff and related support.

Performance and Results: USAID's fiscal reform activities are achieving two sets of complementary results that promote transparency and accountability and combat corruption and foster integrity in targeted public and private sector institutions, relationships, and transactions. The regional anticorruption activity is generating, testing, implementing, refining, and evaluating new, practice-oriented diagnostic, analytical, and other programming tools tailored to the specific anti-corruption programming needs of USAID field missions. With the opening of a regional CIPA office in Moscow in August 2003, the regional accounting reform activity introduced the successful Russian-language Certified International Professional Accountant program in Russia based on the model first implemented in Central Asia and Ukraine, promoted the implementation of International Financial Reporting Standards, and fostered the development and expansion of alliances between and among international, regional, and national associations and institutions committed to promoting financial transparency and accountability in the region.

USAID Mission:

Program Title:

Private Enterprise Development

Pillar:

Economic Growth, Agriculture and Trade

Strategic Objective:

110-0130

Strategic Objective:
110-0130
Proposed FY 2004 Obligation:
\$1,471,000 FSA
Prior Year Unobligated:
\$308,000 FSA
Proposed FY 2005 Obligation:
\$552,000 FSA
Year of Initial Obligation:
FY 1996
Year of Final Obligation:
FY 2005

Summary: This regional program provides support for the Bureau's enterprise development work across the transition countries of Eurasia in small enterprise support and finance and in encouraging agriculture and industry cluster formation, competitiveness and trade.

Inputs, Outputs, Activities:

FY 2004 Program:

Encouragement of industry and agriculture cluster formation, competitiveness, and trade on a regional basis (\$1,250,000 FSA; \$250,000 Carryover FSA). Contacts with industry and agricultural firms are being pursued throughout the region to identify clusters of business that are capable and committed to working together to produce quality products that respond to the demands of the markets in the region and beyond. Up to six clusters, either on a regional or country specific level, will be selected for technical assistance. Opportunities to bring business, government, and civil society leaders together to increase the competitiveness of their countries and regions through regional competitiveness consultative councils will be developed and supported. In order to measure progress, assistance will be provided to include countries of the region in the annual Global Competitiveness Report published by the World Economic Forum. Technical assistance will be provided to all participating clusters on the standardization and harmonization of their products for international trade. Chemonics and Citizens Democracy Corps are currently implementing components of this activity with the implementers for the remaining components to be determined.

Program Development and Support (\$221,000 FSA; \$307,675 FSA carryover) The above program areas will be supported by program-funded technical staff and related support.

FY 2005 Program:

Program Development and Support (\$552,000 FSA). The above program areas will be supported by program-funded technical staff and related support.

Performance and Results: Nearly all USAID private sector programs have focused significant bilateral resources on improving the environment for private sector economic growth. In each of the countries in the region, policy reforms and laws have been enacted to give the private sector greater access to information, credit, technology, markets, and an improved commercial legal and regulatory environment. Land reform is beginning to take hold and land consolidation is proving profitable. Through various private sector endeavors in both the agricultural and non-agricultural areas, the private sector is gaining greater access to credit, technology, and information. Trade and investment events and other activities have generated momentum as well as competition among domestic businesses. USAID's clients are beginning to look beyond their borders and request information and technology needed to be competitive in regional and international markets. Support to business and farmer associations is enabling firms and farmers throughout the region to improve product value and volume, primarily for sale in domestic, regional, or European Union markets.

USAID Mission:

Program Title:

Strengthening the Financial Sector

Pillar:

Economic Growth, Agriculture and Trade

Strategic Objective:

Proposed FY 2004 Obligation:

Prior Year Unobligated:

Economic Growth, Agriculture and Trade
110-0140
\$573,000 FSA
\$372,000 FSA

Proposed FY 2005 Obligation:\$672,000 FSAYear of Initial Obligation:FY 1992Year of Final Obligation:FY 2006

Summary: The goal of activities under objective is to accelerate the development of sound, vibrant, private, and competitive financial sectors in Eurasia which promote growing financial intermediation in support of private sector development and sustainable economic growth. The focus of the regional activities is on the introduction of new products to broaden and deepen the financial sector, cross-border trading and risk management, institutional development and capacity building of financial and regulatory institutions, and anti-money laundering activities. A key element in all the programs is harmonization and meeting international standards to ensure faster integration of financial markets into the international financial system.

Inputs, Outputs, Activities:

FY 2004 Program:

Competitive financial markets (\$300,000 FSA). USAID will provide technical support in select countries to structure and place sub-sovereign and corporate debt instruments. Building upon pilot projects in several countries, a comprehensive package of resource materials to support debt issuance in other countries in the region will be developed. Following a USAID-sponsored bond market conference in Budapest in May 2003, a number of participating financial intermediaries are preparing case studies of their innovative bond offerings, most of which were financings for small and medium enterprises (SMEs). The studies will be widely shared in a subsequent workshop, via a dedicated website, and USAID's SME development network. The primary contractor is Deloitte Touche.

Policy and technical support to missions (\$273,000 FSA; \$371,759 FSA carryover). These funds support technical expertise for financial sector reform in the region.

FY 2005 Program:

Policy and technical support to missions (\$672,000 FSA). These funds support technical expertise for financial sector reform in the region.

Performance and Results: Competitive Financial Markets: A manual on bond market financing will be produced and a workshop conducted that will stress SME debt financing and include many of the case studies being generated from the first bond market workshop.

USAID Mission: Eurasia Regional **Program Title:** Sustainable Energy Systems Pillar: Economic Growth, Agriculture and Trade Strategic Objective: 110-0150 Proposed FY 2004 Obligation: \$898,000 FSA **Prior Year Unobligated:** \$287,000 FSA **Proposed FY 2005 Obligation:** \$1,054,000 FSA Year of Initial Obligation: FY 1991 Year of Final Obligation: FY 2007

Summary: The regional energy program increases regional cooperation in electricity, heat, energy efficiency, and natural gas and promotes harmonization of regulatory and market development to facilitate trade and investment.

Inputs, Outputs, Activities:

FY 2004 Program:

Improve energy regulatory capacities (\$400,000 FSA). The development of professional, independent energy regulatory organizations is essential to attract investment and create efficient and financially viable energy systems in this region. Seven countries in Eurasia have established such bodies and are members of the Energy Regulators Regional Association (ERRA). This program element finances a cooperative agreement with the U.S. National Association of Regulatory Utility Commissions (NARUC) to support the professional development programs and regulatory exchanges of the ERRA. The regulators work together on practical, common issues in tariff policy and implementation, licensing and standards, market design and operation, public involvement and anti-corruption. They collaborate to develop training that increases the capabilities of new and existing regulators and staff. Since ERRA includes eleven Central European countries, it serves as a useful mechanism to keep the Eurasia regulators up-to-date on regulatory developments related to EU accession. This component also will focus on East-West energy system integration issues in electricity and natural gas as part of an overall effort involving both Europe and Eurasia missions. Contractor is the U.S. National Association of Regulatory Utility Commissions (NARUC).

Promote private financing and investment in energy efficiency (\$200,000 FSA). USAID has been working with municipal governments and private/NGO groups to overcome barriers to commercial financing of energy efficiency. Funding support will continue for the region-wide Municipal Energy Efficiency Network (MUNEE). Through a cooperative agreement with the Alliance to Save Energy, the MUNEE network involves NGOs in Russia, Ukraine, Moldova, Armenia, Georgia, and Kazakhstan in training and comparative policy work with Eastern European counterparts on methodologies for management and financing of municipal energy efficiency projects. USAID will continue to build capacity and foster the exchange of experiences in municipal energy efficiency programs and efforts to develop regional financing mechanisms with private banks, energy service companies, leasing companies, and vendor credits. The focus will be on: replication of successful experiences in district heating system management; metering and consumption-based billing; the role of energy efficiency to help low-income households meet the rising costs of energy; and more efficient alternatives to electricity for space heating. Contractor is the Alliance to Save Energy.

Provide policy and technical support (\$148,000 FSA; \$286,787 FSA carryover). This element of the program is financing regional analyses on energy infrastructure development issues, e.g., low income energy needs and strategies and electricity transmission system development and electricity trade in the Black Sea Region, as well as providing critical technical expertise to support mission programs and manage regional contracts.

FY 2005 Program:

Improve policy and energy regulatory capacities (\$500,000 FSA). USAID will provide continued funding to the National Association of Regulatory Utility Commissioners (NARUC) for the Energy Regulatory Regional Association (ERRA). The emphasis in FY 2005 will be on stablishment of the institutional arrangements to expand training development and delivery and activities that seek to move ERRA towards greater financial sustainability and cost-sharing. Expanded collaboration is planned with the Council of European Energy Regulators (CEER), which is participating in selected ERRA activities at their own expense. In addition, this component will finance expertise to support and complement mission programs and manage regional projects.

Promote private financing and investment in energy efficiency (\$100,000 FSA). USAID will continue to foster the exchange of experiences in municipal energy efficiency programs and efforts to develop regional financing mechanisms with private banks, energy service companies, leasing companies, and vendor credits. The focus will be on: replication of successful experiences in using innovative financing sources for improving energy efficiency in municipal facilities and district heating systems; the role of energy efficiency to help low-income households meet the rising costs of energy and reduce energy subsidies; and more efficient alternatives to electricity for space heating.

Provide policy and technical support (\$454,000 FSA). This element of the program is financing regional analyses on energy infrastructure development issues, e.g., low income energy needs and strategies and electricity transmission system development and electricity trade in the Black Sea Region, as well as providing critical technical expertise to support mission programs and manage regional contracts.

Performance and Results: USAID regional energy programs have achieved significant results by focusing resources on strategic regional institutional development. For example, a success story has been the development, through a cooperative effort with NARUC of the Energy Regulators Regional Association, an independent association of 19 national energy regulatory agencies legally registered in Hungary, and the improvement of the knowledge and credibility of the new energy regulatory agencies in the countries and in the region. In addition, under a partnership with the Alliance to Save Energy, a network of committed NGOs and private organizations has been established through which lessons in municipal efficiency and heat projects have been disseminated and municipal capabilities increased.

USAID Mission:

Program Title:

Better Environmental Management

Pillar:

Economic Growth, Agriculture and Trade

Pillar: Economic Growth, Agriculture and Trade
Strategic Objective: 110-0160

Proposed FY 2004 Obligation:\$994,000 FSAPrior Year Unobligated:\$271,000 FSAProposed FY 2005 Obligation:\$719,000 FSAYear of Initial Obligation:FY 1993Year of Final Obligation:FY 2006

Summary: Abuse of the environment and the failure to price water and public services under socialist governments took their toll on environments and citizens of Eurasia. The transition to free markets provides unique opportunities to introduce innovative approaches to incorporating efficiencies of cleaner production into the industrial cycle and to end subsidies which waste power, water, and raw materials and create inefficient public utilities. This program develops partnerships between U.S. firms and businesses and municipalities to solve environmental problems and promotes private sector investment in public infrastructure across the region.

Inputs, Outputs, Activities:

FY 2004 Program:

Strategic Support for Infrastructure Finance (\$500,000 FSA). Mobilizing capital for public infrastructure across the former socialist rations of Europe and Eurasia is one of the greatest challenges facing the region. Nothing is more fundamental to securing a healthy population and a growing economy than clean water, reliable power and transportation that enables goods to flow freely. The capital that makes these things happen is not coming easily. This strategic support initiative will ensure that USAID applies the sharpest and best tools to this difficult task. Contractor to be selected.

Environmental impact compliance (\$75,000 FSA, \$75,000 FSA carryover). Each USAID activity must go through environmental impact assessment prior to obligation, pursuant to the Agency's federal impact assessment regulations (22 CFR 216). This funding provides technical support, helping to ensure that potentially significant adverse environmental impacts are identified prior to project start-up and mitigated to acceptable levels. Also during this year an analysis of the impacts of privatization and land tenure changes will be completed. SETA subcontract to DevTech Systems.

Provide policy and technical support (\$419,000 FSA; \$195,981 FSA carryover). This element of the program provides critical technical expertise in land tenure, biodiversity conservation, and impact analysis used to support mission programs and evaluate environmental impacts.

FY 2005 Program:

Provide policy and technical support (\$719,000 FSA). This element of the program provides critical technical expertise in land tenure, biodiversity conservation, and impact analysis used to support mission programs and evaluate environmental impacts.

Performance and Results: The E&E Bureau processes over 150 impact assessments annually. While no programs were significantly delayed or cancelled due to environmental compliance requirements, many were brought into compliance by careful design of mitigation measures to ensure minimal environmental damage while still meeting USAID development objectives.

USAID Mission: Eurasia Regional **Program Title:** Civil Society

Pillar:

Democracy, Conflict and Humanitarian Assistance

Strategic Objective: 110-0210 Proposed FY 2004 Obligation: \$895,000 FSA **Prior Year Unobligated:** \$321,000 FSA **Proposed FY 2005 Obligation:** \$838,000 FSA

Year of Initial Obligation: FY 1992 Year of Final Obligation: FY 2006

Summary: USAID increases the quality and quantity of citizen participation in the political and economic decision-making in Eurasia through programs consisting of grants, training, technical assistance, and publications in the following areas: Civil society and NGO strengthening; Independent media support; and Program development support.

Inputs, Outputs, Activities:

FY 2004 Program:

Civil society and NGO strengthening (\$505,000 FSA). The Regional Networking Program (RNP) strengthens the capacity of local NGOs and think tanks to inform public opinion and to influence public policy in order to accelerate the region's transition to open political and economic systems. FY 2004 priorities include grants for cross-border reform projects between Central and Eastern Europe (CEE) and Eurasia organizations, and a conference to share lessons learned between professionals promoting the development of the NGO sectors in the region. The principal grantee is Freedom House.

The NGO Legal Reform Initiative (NGOLRI) will continue to develop legal frameworks that allow NGOs to play a constructive role in their communities. FY2004 activities include regional workshops, analytical publications and comparative surveys, fellowship programs, and educational activities, with an emphasis on sharing lessons between CEE and Eurasia. The principal grantee is the International Center for Notfor-Profit Law (ICNL).

The NGO Sustainability Index (NGOSI) is a comprehensive and comparative study of the strength and viability of the NGO sectors in the region. FY 2004 funds will be used to produce the eighth edition of the Sustainability Index. Additionally, a compendium report will be compiled on Lessons Learned in NGO Financial Viability to provide a detailed look at NGOs who have succeeded at raising significant levels of funding from local sources. The primary contractor will be determined.

Nations in Transit (NIT) (\$125,000 FSA) is a comprehensive annual progress report on the democratic transition in the E&E region. FY 2004 funds will update NIT's methodology; publish the eighth edition of the report, including a new political prescriptions section for each country; and expand media coverage and policy events to highlight NIT findings. The principal grantee is Freedom House.

Support for independent media (\$200,000 FSA). The Regional Media Program strengthens independent print and broadcast media in the region by creating linkages between journalists and other media professionals throughout the region and encouraging coverage of issues of regional importance. FY 2004 priorities include encouraging more cross border and regional investigative reporting; monitoring media legal issues, including the drafting and implementation of media laws; defining best practices in media development; and assessing and ranking media systems in the region through the Media Sustainability Index (MSI). The principal grantee is the International Research and Exchanges Board (IREX).

Program development support (\$65,000 FSA; \$321,094 FSA carryover). The above program areas will be supported by program-funded technical staff and related support.

FY 2005 Program:

Civil society and NGO strengthening (\$503,620 FSA). In FY 2005, RNP will finalize its efforts to consolidate a regional network of NGOs, with continued emphasis on transferring CEE reform experience to Eurasia countries. The NGOLRI will continue to share NGO law lessons between CEE and Eurasia. Ninth editions of the NGOSI and NIT will be published. Technical assistance will be provided to USAID missions and partners to help them develop approaches and tools to incorporate lessons learned from the NGO financial viability study.

Support for independent media (\$80,000 FSA). The Regional Media Program will continue to support regional and cross-border media development activities, creating linkages between journalists in different countries. USAID will increase support to cross-border issues, including investigative reporting of trafficking in persons activities. The MSI and media conference will also be supported, creating valuable resources for journalists from around the region.

Program development support (\$254,740 FSA). Program-funded staff and related support will continue to support the above program areas.

Performance and Results: RNP awarded over 40 grants to NGOs in the region to advance democratic reforms. NGOLRI regional activities supported efforts to amend tax legislation affecting NGOs in Kyrgyzstan, Kazakhstan and Ukraine; and a Eurasia/CEE conference on social partnerships resulted in the adoption of legislation encouraging partnerships in Ukraine, and the drafting of legislation in Kazakhstan, Uzbekistan, and Tajikistan.

The Regional Media Program published the second edition of the MSI, organized a conference for media professionals in the region, promoted the publication of investigative reporting, and supported production of two local TV projects.

USAID Mission: Eurasia Regional **Program Title:** Rule of Law

Pillar: Democracy, Conflict and Humanitarian Assistance

Strategic Objective: 110-0220 Proposed FY 2004 Obligation: \$1.309.000 FSA

Prior Year Unobligated: \$264,000 FSA Proposed FY 2005 Obligation: \$357,000 FSA FY 1993

Year of Initial Obligation: Year of Final Obligation: FY 2006

Summary: USAID's rule of law program promotes legal systems that better support democratic processes and market reforms through training, grants, and technical assistance in the following areas: regional approaches to legal education, including distance learning; building and enhancing the sustainability of local legal reform organizations; and support to missions in determining strategic and programmatic approaches in rule of law and anti-corruption.

Inputs, Outputs, Activities:

FY 2004 Program:

Justice sector strengthening (\$848,000 FSA), USAID will continue to fund through the American Bar Association/Central and Eastern Law initiative (ABA/CEELI), advisors to provide organizational development assistance to key legal reform partner NGOs in Eurasia. USAID will continue to fund a series of training courses, each specifically tailored to the needs of E&E judges and lawyers, all of which will now be offered at the newly renovated CEELI Institute building in Prague. Prime implementer is ABA/CEELIU.

Distance learning (\$383,000 FSA). In furtherance of the distance learning program, course material will be developed for legal distance learning programs as contemplated by the agreements made by Florida State University (FSU) with the University of Bucharest (Romania) and Saint Petersburg University (Russia). Course designers are now working with faculty members at both universities to develop and design training modules for courses that will be offered on line to students and non-students. Grantee is FSU.

Program support (\$78,000 FSA, \$263,876 FSA carryover). USAID support to Eurasia missions will continue with assessments, strategy advice, workshops, and program design assistance to support mission rule of law and anti-corruption objectives.

FY 2005 Program:

Rule of law (\$357,000 FSA). Funds will be used to continue assessments, strategy advice, workshops, and program support to missions.

Performance and Results: The CEELI Institute facility in Prague is now operational and a strategic plan has been implemented in furtherance of its stated fundraising goal. The fundraising committee broadened its base effort (e.g., the World Bank gave the Institute a grant for \$300,000) and created a fact book about the Institute. The Institute has also begun "train the trainers" programs for faculty and staff from other training organizations.

In furtherance of the distance learning program, USAID reviewed and approved FSU's business and sustainability plan and assessment findings. FSU also signed a memorandum of understanding with Saint Petersburg University to offer a distance learning course.

Through ABA/CEELI, advisors provided comprehensive organizational development assistance to key legal reform partner NGOs in Eurasia. ABA/CEELI expanded its regional staff by hiring five additional indigenous advisors for Eurasia organizational development assistance. These advisors have the advantage of speaking the local languages, which obviates the need for translators. Twenty-one priority partner organizations now have organizational development plans, most of which have shown substantial progress against performance indicators.

Two additional country assessments were completed in FY 2003 and early FY 2004 (Bulgaria and Russia) under the E&E Regional Rule of Law Impact Assessment program begun in October 2001, bringing to eight the total number of E&E country assessments completed. The eight country assessment findings will be synthesized into a final report on rule of law impact experience in the E&E region in early calendar year 2004.

USAID Mission:

Program Title:

Local Government and Urban Development

Pillar:

Democracy, Conflict and Humanitarian Assistance

Pillar: Democracy, Conflict and Humanitarian Assistance
Strategic Objective: 110-0230

Proposed FY 2004 Obligation:\$168,000 FSAPrior Year Unobligated:\$283,000 FSAProposed FY 2005 Obligation:\$340,000 FSAYear of Initial Obligation:FY 1997Year of Final Obligation:FY 2006

Summary: The Eurasia Local Government Program encourages local government reform through regional networking and the transfer of knowledge and practices among countries of Eurasia through seminars, workshops, and conferences on topics of importance to local governance and decentralization.

Inputs, Outputs, Activities:

FY 2004 Program:

LOGIN Networking (\$125,000 FSA). In FY 2004, there will be marketing of LOGIN Internet, a web-based resource for local governments and related institutions in Eurasia and Eastern Europe. There will also be a dissemination of publications produced under the Fiscal Decentralization Initiative. LOGIN Regional Networking will also commission the publication of background papers for two conferences to be held in 2005 in the Eurasia Region.

Program Development Support (\$43,000 FSA, \$283,000 FSA carryover). Program-funded staff will continue to support the above program areas.

FY 2005 Program:

Program Development Support (\$340,000 FSA). Program-funded staff will continue to support closing activities and provide expert technical assistance to the field.

Performance and Results: Regional Networking encourages local government reform and the transfer of knowledge and practices among countries through seminars, workshops, and conferences on topics of importance to local governance and decentralization. These activities promote East-East cooperation among local government leaders, technical specialists and institutions and enable transition countries to learn from each other's experience. LOGIN Regional Networking also provides training and information-sharing opportunities to USAID activity managers and implementing partners on technical subjects of importance to USAID's local government programming. When possible, USAID tries to leverage resources by jointly sponsoring events with other donors. Course materials and manuals developed for these activities are also disseminated to the counterparts through the LOGIN internet network.

USAID Mission: Program Title:

Pillar:

Strategic Objective:

Proposed FY 2004 Obligation: Prior Year Unobligated:

Proposed FY 2005 Obligation:

Year of Initial Obligation:

Year of Final Obligation:

Eurasia Regional Health Promotion and Care Global Health 110-0320 \$4,662,000 FSA \$281,000 FSA \$1,261,000 FSA FY 1998

FY 2008

Summary: The health of the people and the capacity of the health systems have generally worsened in the Eurasia region. The regional program makes USAID's health investments more cost-effective by enhancing and securing the results of the bilateral programs and by filling critical gaps not addressed through country-specific programs. Through technical assistance, training, analysis, and outreach, the programs increase knowledge for region-wide reform efforts and assure the application of critical health information across the region. This objective reflects the high priority given to controlling HIV/AIDS, while recognizing the importance of seeing the fight against HIV/AIDS within the context of broader health issues and health care systems.

Inputs, Outputs, Activities:

FY 2004 Program:

Prevent the spread of HIV/AIDS and expand care and treatment programs (\$1,820,000 FSA, \$140,000 FSA carryover). Cross-border activities to control the epidemic include regional training, NGO capacity building, and technical assistance. YouthNet seeks to reach youth with HIV information and education services. It builds regional capacity to implement peer education programs and to empower youth to become active partners in the effort to control the epidemic. Regional funds will provide short-term, targeted technical assistance to support countries applying for grants from the Global Fund to fight AIDS, Tuberculosis and Malaria (GFATM), as well as the implementation of GFATM activities. The Mother-to-Child-Transmission (MTCT) activity in Odessa, Ukraine will be transformed into a regional MCTC training center. USAID also will support a regional National Health Accounts Training Network, especially related to HIV/AIDS issues. USAID further will finance: inputs to an updated E&E regional health strategy; a regional assessment of HIV/AIDS activities to date; a workshop on antiretroviral (ARV) therapy; exploration of regional HIV/AIDS networks; and sharing of lessons learned at a regional health officers' workshop. Principal contractors, grantees and agencies include: Ministries of Health in Eurasia, Family Health International, Synergy Project, GFATM, and the American International Health Alliance (AIHA)

Control the spread of drug-susceptible and drug resistant tuberculosis (TB) and other infectious diseases (\$617,000 FSA, \$47,000 FSA carryover). The regional program includes efforts to promote high level political support for expanded implementation of the International/DOTS (Directly Observed Treatment Short Course) TB control strategy. USAID will design and establish a regional TB network to improve the sharing of best practices, including experience with MDR-TB. Regional funds will support translation, replication, and dissemination of international technical documents and protocols essential for effective TB control. There also will be targeted, short-term technical assistance to countries preparing TB proposals for the GFATM and for GFATM implementation. AIHA will promote practices and regulations to control nosocomial infections and develop a model safe-blood volunteer donor program. Other regional activities include inputs related to an updated regional health strategy and a regional health officers' workshop. Principal contractors, grantees, and agencies include Ministries of Health in Eurasia, World Health Organization, Tuberculosis Coalition for Technical Assistance, and AIHA.

Address critical health issues related to child survival, maternal health, vulnerable children and other causes of mortality and morbidity (\$1,630,000 FSA, \$47,000 FSA carryover). Funds will support prevention of iodine deficiency disorder (IDD), the leading preventable cause of mental retardation in Eurasia. Regional funding for the Eurasia Health Partnership Program will support regional workshops, information exchange through 123 learning resource centers, the development and dissemination of primary care clinical practice guidelines, nursing care, emergency medical training, quality management techniques, the sharing of best practices and the network of 17 neonatal resuscitation training centers in six countries. Other activities include an assessment of the causes and trends in morbidity and mortality focusing on infants, children, and cardiovascular disease; and inputs to an updated regional health strategy and a regional health officers' workshop. Principal grantees and agencies include AIHA, Kiwanis, and UNICEF.

Strengthen reproductive health care (RHC) (\$595,000 FSA, \$46,559 FSA carryover). The regional program links RHC in 24 women's wellness centers and 22 primary health care centers. The network identifies and shares lessons learned and develops treatment guidelines to improve the RCH in the region. AIHA will continue to disseminate reproductive health information through its publications program and EurasiaHealth Network website, and monitor the effectiveness of reproductive health partnership activities. Principal cooperating agency is American International Health Alliance. All family planning agreements will incorporate clauses that implement the President's directive reinstating the Mexico City Policy.

FY 2005 Program:

Prevent the spread of HIV/AIDS (\$300,000 FSA). YouthNet and targeted support to GFATM-related activities will be continued. Assistance related to care and support activities will be expanded and a regional HIV/AIDS network will be launched. Additional analysis will inform effective program implementation. AIHA will continue its support to the regional MTCT training and information dissemination activities.

Control the spread of TB and other infectious diseases (\$100,000 FSA). USAID expects to strengthen regional TB networks, continue targeted assistance for GFATM-related activities and continue its infection control information dissemination activities.

Improve child survival, maternal health and health reform (\$761,000 FSA). Funding will consolidate efforts to reduce IDD and address the major causes of under-five mortality and morbidity. AIHA will continue information dissemination in the areas of primary care and neonatal resuscitation.

Strengthen RHC (\$100,000 FSA). AIHA will continue to maintain RHC networks and disseminate information relating to reproductive health.

Performance and Results: The Odessa Oblast Hospital has demonstrated a 75% reduction in the rate of HIV transmission from infected mothers to their infants since 2001. Seven hundred sixty-five peer educators from 27 countries have been trained though YouthNet since 2002 and they reached approximately 31,000 at-risk youth with HIV prevention and education messages in 2003. The final report from the E&E regional TB evaluation was completed and recommendations are being incorporated into bilateral programs. Four infection control centers trained 4,234 epidemiologists and practitioners to reduce provider-caused infections and drug resistance. USAID launched a program to develop and disseminate clinical guidelines to diagnose and treat sexually transmitted infections and completed the Russian translation of the European STI guidelines. A 12-country report entitled "Reproductive, Maternal and Child Health in Eastern Europe and Eurasia: A Comparative Report" confirmed the direct relationship between the availability of modern contraception and reductions in abortion rates. In 2003, Carelift delivered \$4 million in goods and services, bringing the FY 2000 - FY 2003 total to \$12.3 million. Reflecting progress on the UNICEF/Kiwanis IDD programs, Georgia reported that 67.5% of its households are now using adequately iodized salt, up from 19% in 1999. AIHA's EurasiaHealth Web site received over 20,000 unique visitors per month.

USAID Mission: Eurasia Regional Program Title: Social Sector Reform

Pillar: Democracy, Conflict and Humanitarian Assistance

Strategic Objective:110-0340Proposed FY 2004 Obligation:\$570,000 FSAPrior Year Unobligated:\$390,000 FSAProposed FY 2005 Obligation:\$580,000 FSA

Year of Initial Obligation:FY 2001Year of Final Obligation:FY 2008

Summary: Continued stagnation and deterioration in key areas of human capital and social services threaten to undermine the sustainability of economic and democratic transition in Eurasia. Therefore, USAID is placing increased attention on social sector issues in Eurasia through ongoing analytical work, technical assistance, and dissemination of best practices. These are intended to promote programs to protect vulnerable groups, especially through youth and anti-trafficking activities; improve labor market functioning, encourage education system reform, especially at the primary and secondary levels; and inform strategic approaches taken by missions to mitigate adverse social conditions and trends.

Inputs, Outputs, Activities:

FY 2004 Program:

Strategic analysis, support, and coordination (500,000 FSA). The primary emphasis of the FY 2004 program will be to identify those social sector problems which are so acute that the transition may be thwarted or even reversed. USAID will work in collaboration with U.S. and regional experts to more deeply analyze problems initially identified by a social sector hotspots analysis conducted several months ago. The output of this analysis will be recommendations regarding critical USAID investment in the social sector as well as specific program ideas for countries to implement. Contractor/grantees to be determined.

Strengthen networks of youth organizations in Eurasia (\$200,00 FSA carryover). Few resources have been directed to sustain and improve civil society organizations that specifically advocate for and service youth needs, such as rising drug use, unemployment, disease, criminality, inter-ethnic conflict and disenfranchisement from civic participation. USAID will support a two-year regional effort called "Youth Empowerment Solutions" (YES) to network the most innovative youth organizations in Eurasia to share best practice approaches, fundraising strategies and social capital resources. Contractor/grantees to be determined.

Strengthen anti-trafficking measures (\$100,000 FSA carryover). Trafficking in persons (TIP) has become a major social, economic, and moral problem in the region. President Bush has made a major commitment to reduce TIP. A regional program to build a network of governmental and non-governmental agencies, organizations, and leaders who will work across borders to reduce the conditions leading to TIP, provide assistance to those who have been trafficked, and get better information on alternatives and help to those most vulnerable will be supported. Contractor/grantee to be determined.

Program Support (\$70,000 FSA, \$90,000 FSA carryover). Program-funded staff and related support will be funded to provide expertise for work on the social transition.

FY 2005 Program:

Strategic analysis, support and coordination (\$245,000 FSA). Analytic work on the social sector in the region will continue and will provide strategic guidance and technical assistance to mitigate social sector problems.

Strengthen networks of youth organizations in Eurasia (\$100,000 FSA). This is the second of a two-year effort to bring together communities of practice of civil society organizations that specifically advocate for and service youth needs. USAID support of "Youth Empowerment Solutions" (YES) will bridge information networks across the Eurasia region. Contractor/grantees to be determined.

Program Support (\$235,000 FSA). Program-funded staff and related support will be funded to provide expertise for work on the social transition.

Performance and Results: The results achieved under this objective will improve sustainability of USAID's assistance in Eurasia by helping to halt and eventually reverse the declines in social welfare experienced by citizens in the transition countries. In addition to reducing human suffering and deprivation, strategic assistance in the social sectors increases public support for reform among citizens who had been accustomed to receiving relatively comprehensive social services.

Representatives from nine Eurasia missions (Armenia, Georgia, Russia, Ukraine, and the five Central Asia republics (CAR)) attended the second social transition workshop and contributed to discussions and presentations of best practices, strengthening the basis for comparison of social indices across the region. An in depth social sector hotspots analysis of the status of the education, labor, and health sectors was conducted. The status of vulnerable and strategic groups in the region was also ascertained. An in depth analysis of the education sector of Armenia was completed which provided the USAID Mission with a proposed education strategy. Field research was conducted on the causes of corruption in education in CAR and recommendations made to the CAR Mission regarding how to address some of these causes and reduce the corruption in the system. An analysis of the status of social welfare services in the region was also initiated and final plans were made to initiate a labor market study.

USAID Mission: Eurasia Regional **Program Title: Cross-Cutting Programs** Economic Growth, Agriculture and Trade Pillar: Strategic Objective: 110-0420 Proposed FY 2004 Obligation: \$2.018.000 FSA **Prior Year Unobligated:** \$12,645,000 FSA **Proposed FY 2005 Obligation:** \$5,572,000 FSA Year of Initial Obligation: FY 1993

Summary: The USAID regional cross-cutting program support objective supports activities that contribute to the achievement of other bureau objectives and agency initiatives. The objective comprises the following key elements: training, values, Global Development Alliance (GDA), program develop and support, and special activities.

FY 2009

Inputs, Outputs, Activities:

Year of Final Obligation:

FY 2004 Program:

Training (\$55,000 FSA; \$44,000 FSA carryover). Technical and administrative support is provided to all Eurasia missions for training and partnership design, planning and administration, performance monitoring and evaluation, and financial analysis and human capacity assessments. Training is also provided for program-funded staff and partners in performance measurement and reporting and other aspects of assistance oversight. Principal contractors are Aguirre International (prime) and the International Science and Technology Institute (sub).

Values (\$5,893,000 FSA carryover). USAID plans to provide procurement awards to qualified organizations to implement innovative ideas that cultivate and strengthen universally recognized values that support USAID goals and objectives in the region. The goal of this initiative is to achieve positive, lasting attitudinal change, reflected in realizing more permanent advancements in social, economic and political practices. Under the overall values program USAID will also sponsor a conference on volunteerism and recognize individual contributions to effecting the change to democratic market-oriented societies.

Values are the necessary underpinning for lasting reforms in promoting democracy, human rights, religious freedom, free and open markets, anti-corruption efforts, and prevention of violence, and reduction of conflict. Failure to focus more attention on cultivating values means that efforts to sustain free societies in post-communist societies could be in vain. Examples of such values include human and minority rights, respect for rule of law, honesty and truthfulness, strong business ethics, saving money, truth in advertising, ending resentment and promoting reconciliation.

Global Development Alliance (\$188,000 FSA; \$4,136,000 FSA prior year recoveries). Under this regional objective, USAID will make available resources to support field mission- and Washington-proposed Global Development Alliance activities that combine the resources of the public and private sector to achieve USAID objectives. Technical support for the development of such activities will also be provided.

Program development and support (\$1,775,000 FSA; \$2,072,000 FSA carryover). Funds will be used to assess particular transition problems such as trafficking, and to evaluate the effectiveness of selected programs being implemented in multiple countries in the region to share lessons learned, improve effectiveness, and deepen an understanding of the progress of transition. In addition, USAID will provide assistance through institutional and personal services contractors (PSCs) to manage activities and to help

field missions and their partners design and manage their programs; and to support the inter-agency costs of the Washington facility.

Special Activities (\$500,000 carryover FSA). Funds are expected to be provided to the U.S. National Academy of Sciences to support the U.S.-Israel Cooperative Development Research Program (CDR). The purpose of the CDR Program is to fund collaborative research projects involving scientists from Israel (and the U.S.) working with their counterparts in developing countries on topics relevant to developing-country needs.

FY 2005 Program:

The functional areas under this objective to be funded in FY 2004 are: training (\$50,000 FSA), values (\$1,828,000 FSA), GDA (\$1,167,000 FSA), and program development and support (\$2,527,000 FSA). Use of funds in these areas will be similar to the uses noted above for FY 2004.

Performance and Results: Under the values program, nine proposals were selected for funding. They include an activity to promote business ethics to secondary school students, another to develop a curriculum to teach citrizenship in Karelia (a Russia republic), an anti-trafficking effort, and several activities to promote tolerance.

There were also numerous technical accomplishments under the U.S.-Israel CDR program including:Kazakhstan, establishment of a collection of native apricot landraces for identification of lines with resistance to Plum Pox Virus; Kyrgyz Republic, development and implementation of an automated irrigation scheduling system that distributes appropriate irrigation amounts directly to farmers on a daily basis; Turkmenistan, development of policy recommendations from a study showing that liberalization of government agricultural policies on trade and land tenure would improve the agricultural economy; and Georgia, initiation of field tests of candidate biocontrol formulations containing different types of insecticidal fungi to control common and damaging agricultural pests.

USAID Mission:

Program Title:

Strengthened Humanitarian Responses to Crises

Pillor:

Formation Crowth Agriculture and Trade

Pillar: Economic Growth, Agriculture and Trade

 Strategic Objective:
 123-0310

 Proposed FY 2004 Obligation:
 \$2,000,000 FSA

 Prior Year Unobligated:
 \$346,000 FSA

 Proposed FY 2005 Obligation:
 \$2,000,000 FSA

 Year of Initial Obligation:
 FY 1998

Year of Final Obligation: FY 1998

Year of Final Obligation: FY 2007

Summary: This strategic objective supports critical shelter and health needs, de-mining activities, and a small loan program in Nagorno-Karabakh (NK).

Inputs, Outputs, Activities:

FY 2004 Program:

Shelter and Health (\$2,000,000 FSA). USAID will address humanitarian needs by supporting housing and school repairs, primary health care, irrigation, potable water/sanitation, and subsistence agriculture. With regard to shelter, work will focus on repairs to damaged houses identified through assessments.

In health, earlier NK programs focused on meeting the most urgent child survival and safe motherhood needs and priorities by repairing district maternity wards and village level health posts. The current program will provide needed additional repairs to central and regional hospital departments (e.g. emergency care and infectious diseases) and polyclinics, and provide training, basic equipment, and essential pharmaceuticals, with a continued focus on the most critical health needs, including child survival, primary health care, and post-war trauma. Training will continue to stress fundamental medical principles including hygiene and pre- and post-natal care. De-mining work, micro-finance lending, and business training will also continue. Principal contractors or grantees are Fund for Armenian Relief, HALO Trust, and the United Methodist Community on Relief (UMCOR), and AREGAK, a local foundation.

FY 2005 Program:

Shelter and Health (\$2,000,000 FSA). USAID intends to continue repairing remaining damaged homes, selected hospital departments, polyclinics, and rural health posts. Based on needs, it may also provide basic medical equipment, supplies, and essential pharmaceuticals with associated training. Assistance may also be provided in areas of school repair, irrigation, and potable water/sanitation as identified in needs assessments. De-mining, micro-finance lending, and business training will likely continue. Principal contractors or grantees are Fund for Armenian Relief, HALO Trust, and UMCOR/AREGAK.

Performance and Results: In FY 2003 the Humanitarian Assistance Program to the Residents of NK helped to rehabilitate drinking water and irrigation systems in 11 communities with an estimated total population of 13,000 people. Community Work Groups (CWGs) were established in each case to collect user fees and maintain the system. This program also provided temporary income through short-term employment for the locally hired labor working on public works projects.

Potable water systems were renovated in 13 communities benefiting 9,500 people. In addition, 8,150 people benefited from water connections in nine sentinel sites. About 3,000 family and 80 public taps were installed in 13 communities. Thus, a total of 17,650 people benefited from this component. Training and guidance was provided to Water Committees (WC), which will ensure current and future maintenance and sustainability of the improved water systems.

The NK program helped to improve the health referral system and upgrade health clinics and posts, as well as to establish a Mobile Medical Team (MMT) which visited 16 villages each month: an estimated 40,000 people benefited from the health component. Program staff used these visits to train local medical staff, and upgrade patient records/ procedures. Local and expatriate health experts conducted 42 training seminars and workshops in target communities for midwives, nurses and doctors that included the following topics: prenatal care and education, post-natal care, newborn care, patient records, first aid, breast screening, WHO modules on different diseases, healthy lifestyle, and health care rules. The Resources Center in Stepanakert Maternity hospital was furnished. Students, health specialists, and others now can acquire necessary health information, as well as have access to the internet and related literature.

There is an estimated 1.5 million square meters of land in NK containing over 15,000 mines. Over a two-year period, USAID-funded teams under the de-mining project cleared an average of 37,500 sq. meters per month. This represents 52% of all land cleared as of September 2003. Training of all national staff for practical supervision and management of minefield clearing was conducted and a total of 456 minefields were surveyed. Two USAID-funded teams deployed to 61 sites, completely cleared 60 of these and handed the land back to local communities, thereby benefiting 11,500 people.

Since the start of USAID's micro-finance program in 2001 (a follow-on and expansion of USAID's earlier program), UMCOR has extended 5,168 loans (1,215 from grant funds and 3,953 from the revolving loan fund).

Under the Task Order of the new NK Humanitarian Assistance program the contractor completed a needs assessment of all sectors in 42 villages in the Askeran region.

Continued progress in this objective will contribute to meeting the humanitarian needs of the residents of Nagorno-Karabakh Region.